1	IN THE UNITED STATES DISTRICT COURT				
2	FOR THE DISTRICT OF OREGON				
3	EUGENE DIVISION				
4					
5	ST. CHARLES HEALTH SYSTEM,)				
6	INC., an Oregon nonprofit) corporation,)				
7	Plaintiff,)	Case No. 6:21-cv-00304-MC			
8))				
9	vs.)	March 2, 2021			
10	OREGON FEDERATION OF NURSES) AND HEALTH PROFESSIONALS,)	Eugene, Oregon			
11	LOCAL 5017, AFT, AFL-CIO,				
12	Defendant.				
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15	TRANSCRIPT OF PROCE	EDINGS			
16	(By Videoconference)				
17					
18	BEFORE THE HONORABLE MICHAEL J. MCSHANE				
19	UNITED STATES DISTRICT COURT JUDGE				
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22					
23	COURT REPORTER: Kellie M. Humiston,	RMR, CRR			
24	United States Distri 1000 SW Third Avenue	ict Court			
25	Portland, Oregon 972 (503) 326-8186				

Τ	APPEARANCES				
2 3 4 5	FOR THE PLAINTIFF:	DAVIS WRIGHT TREMAINE By: Mark A. Hutcheson Sarah Ames Benedict 1300 SW Fifth Avenue, Suite 2400 Portland, OR 97201 503-241-2300			
6	FOR THE DEFENDANT:	HIGHET LAW			
7	TOTALITIES DELLINDANT.	By: Catherine A. Highet 1022 SW Salmon Street, Suite 430			
8		Portland, OR 97205 503-228-1889			
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1	(March 2, 2021, 9:02 a.m.)		
2	PROCEEDINGS		
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4	THE CLERK: United States District Court for the		
5	District of Oregon is now in session. The Honorable Michael		
6	J. McShane presiding.		
7	Now is the time set for Case No. 21-304, St. Charles		
8	Health System vs. Oregon Federation of Nurses and Health		
9	Professionals, Local 5017, for oral argument.		
10	THE COURT: All right. If I could have the attorneys		
11	please introduce themselves for the record, starting with the		
12	plaintiff.		
13	MR. HUTCHESON: Good morning, Your Honor. My name is		
14	Mark Hutcheson, and with me is my colleague, Sarah Ames Benedict.		
15	THE COURT: Okay. Thank you. Okay. I see Ms		
16	MR. HUTCHESON: She just got kicked out of the		
17	meeting the hearing, so she's logging back in.		
18	THE COURT: Oh, great. And for, then, the defense.		
19	MS. HIGHET: Good morning, Your Honor. Catherine		
20	Highet for Oregon Federation of Nurses and Health Professionals.		
21	THE COURT: Okay. Thank you, Miss Highet.		
22	So here's what I'd like to do. I know there's been		
23	some discussion perhaps about witnesses testifying today. I'm		
24	not seeing this as a case in which I'm determining a huge factual		
25	dispute.		

- The very first issue really is whether this court has 1 any authority to act whatsoever on the plaintiff's request. So I 2 quess I want to talk to the plaintiff first about the authority 3 that this court has or doesn't have. 4 I know this was a rushed brief to file and that we're 5 on a very short deadline, but I do want to comment, 6 Mr. Hutcheson, without being too critical, that you filed a 7 8 motion asking for immediate injunctive relief in a federal court 9 where, quite frankly, we don't have a ton of experience in labor disputes, because they typically don't come to the court, and you 10 failed to mention a wealth of case law against your position. 11 12 If I had read your brief and acted quickly, but for the fact I was on vacation, it would have made perfect sense, I would 13 have granted injunctive relief, but once I saw the response, I 14 realized there is no case that I can find that says a third party 15 has a right to come to the federal court and seek injunctive 16 relief on behalf of the NLRB asking for more time for them to 17 18 make a decision. 19 So do you have any case in which a -- first of all, is 20 there any case in which a third party has asked the court to give 21 the NLRB additional time to address the complaint, and can you 22 even find in modern case law a case where a third party, outside of an attorney general, has come to the federal court seeking to 23 enjoin a strike?
- 25 MR. HUTCHESON: Well, first, Your Honor -- and I want

24

- 1 to thank you for granting us this hearing -- at the outset, we
- 2 filed the case in state court, and it was the union who
- 3 immediately removed it to federal court, so you can -- you can
- 4 thank Miss Highet for giving you this opportunity.
- Second, there -- we're not -- we're not bringing an
- 6 action on behalf of the NLRB seeking a delay, we're bringing it
- on behalf of a hospital who's facing dire circumstances and
- 8 needing a little more time for the -- for the Labor Board to do
- 9 its job, and that's all we're doing.
- 10 There are cases --
- 11 THE COURT: But the Labor Board is constantly under a
- ten-day deadline for strikes, and it has -- and it's not unusual
- 13 for an employer to seek some relief from them.
- We're not talking about the local Junction City
- 15 Sanitation Department. We're talking about a relatively robust
- 16 federal agency.
- And maybe from the record, I'm just unclear as to, A,
- their response, and B, whether they're really required to respond
- 19 to your complaint, especially if they find that it's without
- 20 merit.
- MR. HUTCHESON: "They" being the Labor Board?
- THE COURT: Yes.
- MR. HUTCHESON: Yes. So, first of all, I would agree
- 24 with Ms. Highet that the normal process is you file a charge to
- 25 the Labor Board, the Labor Board investigates it. If they find

- 1 merit and they want to take action, they tell the union -- the
- 2 charged party that "We find merit, and you either stop doing what
- 3 you're doing or we're going to issue a complaint and go down --
- 4 go to federal court under section 10(j) of the National Labor
- 5 Relations Act and seek injunctive relief," and that is the normal
- 6 procedure.
- But we have been advised by Region 19, which is based
- 8 in Seattle, and the subregional office in Portland that they --
- 9 this is complicated for them -- they don't have the time and
- 10 resources yet to give us even a preliminary ruling for Thursday,
- 11 when the strike is scheduled to start.
- 12 So we're dealing with the -- the Norris-La Guardia Act
- 13 gives you jurisdiction to give us injunctive relief if we jump
- through the hoops that are laid out in sections 107 and 108 of
- 15 29 U.S.C. And we think we can comply with all of that. And
- 16 there's --
- 17 Have you read our reply brief?
- 18 THE COURT: Yes. I have, yes.
- 19 MR. HUTCHESON: And that -- well, I remember in there
- 20 is a New York case which is similar to our situation. So I
- 21 think --
- 22 THE COURT: But it was a removal case that had to do
- 23 with an attorney general stepping in. It wasn't the employer.
- MR. HUTCHESON: Yeah. Well, the issue is whether any
- judge can take action in this case. And you have the declarable

- 1 powers to deal with a situation affecting the public's health and
- 2 safety, and there are numerous Supreme Court decisions that say
- 3 that's true.
- 4 THE COURT: Give me one that says that I can act -- I
- 5 can act today at the request of an employer.
- 6 MR. HUTCHESON: All of the cases relating to the Garmon
- 7 case, including -- I can't remember exactly the -- okay. Here it
- 8 is. It's on -- cases. (Pause-referring). Beginning on page 14
- 9 of 17 and Document 14, there are decisions that we cite to that
- include (pause referring) -- I've got the wrong place.
- 11 (Pause-referring). There's the Sears, Roebuck case.
- 12 THE COURT: All right. What year?
- MR. HUTCHESON: What year?
- 14 THE COURT: Yes.
- MR. HUTCHESON: 1978.
- 16 THE COURT: Okay. And, I'm sorry, I don't know the
- 17 facts of the Sears, Roebuck case. What are the facts there that
- 18 are relevant to this case?
- 19 MR. HUTCHESON: Well, it -- I don't -- I can't recall
- off the top of my head the facts in that case, but there are
- 21 cases that say that we're -- they say that: Inflexible
- 22 application of the Garmon Doctrine -- which is a preemption
- 23 doctrine -- is to be avoided, especially where the State has a
- 24 substantial interest in regulation of the conduct at issue and
- 25 the State's interest is one that does not threaten undue

- interference with the regulatory scheme, quoting Farmer vs.
- 2 Carpenters in 1977. We don't --
- THE COURT: I don't think that was the employer seeking
- 4 an injunctive relief, it was the State.
- 5 MR. HUTCHESON: In Sears, Roebuck?
- 6 THE COURT: Uh-huh.
- 7 MR. HUTCHESON: Well, Your Honor, I have to admit that
- 8 putting this -- this briefing together was done by people in my
- 9 office, including my colleagues, and not myself, and --
- 10 THE COURT: Mr. Hutcheson, I -- please. We're done.
- 11 We're done. You're not passing the buck here. You are the
- 12 attorney of record. You take responsibility for the briefing --
- 13 MR. HUTCHESON: I agree.
- 14 THE COURT: -- (indiscernible) the briefing and, quite
- 15 frankly, being honest with the Court in your briefing.
- Let me hear from Ms. Highet on this issue briefly.
- MS. HIGHET: Thank you, Your Honor. Can you hear me?
- 18 THE COURT: I can.
- 19 MS. HIGHET: Okay. The Sears, Roebuck case, as with
- 20 the rest on pages 14 to 17, is a preemption issue. With
- 21 preemption is -- as Your Honor (indiscernible), is when there's a
- state law that creates a cause of action and there's a concern
- 23 that the federal law might trump that.
- So, for example, in *Sears*, the state law was the law
- 25 against trespassing; in the Kaplan's Fruit & Produce, the law was

- 1 against blocking of traffic; in the State v. Joint Board, Nursing
- 2 Home case, which I believe was a New York one, there was a state
- 3 public health law. And in each of those cases, the court had to
- 4 ask whether the state's legislative command or Congress'
- 5 legislative command took control.
- In this case, St. Charles is not citing any
- 7 (indiscernible), they are not alleging any (indiscernible).
- 8 THE COURT: Miss Highet, you're getting some -- we're
- 9 getting some feedback. Is there a phone near your computer,
- 10 maybe? Sometimes --
- MS. HIGHET: There's not one that's on. I will power
- it all the way off. I could also put on headphones. Why don't I
- 13 do that.
- 14 THE CLERK: I also see that there are a few people on
- the call that are not muted who don't appear to be participating.
- 16 If you are just listening in or if you are -- may speak later,
- 17 please go ahead and mute your phone or computer connection to
- 18 avoid feedback.
- 19 THE COURT: All right.
- 20 MS. HIGHET: Can Your Honor hear me?
- THE COURT: Yes. That's better. Thank you.
- MS. HIGHET: Okay. So in preemption, the -- there is
- 23 a state interest, that the Court must either apply state or
- 24 federal law, and the cause of action is under state law.
- In this case, the only cause of action alleged is the

- 1 National Labor Relations Act, so the Court -- there's no
- 2 preemption question here.
- The Sears case and all of the others cited in the brief
- 4 about preemption, there's two reasons that doesn't apply. The
- first is that there is no state law to apply here, there's
- 6 nothing that can contradict the NLRA, and so the only question
- 7 before you is how do you apply the NLRA.
- The second is that the cases on 10(j) that plaintiff
- 9 cites in its brief, many of them post-date Sears and they give --
- 10 and they make it absolutely clear that the rule against -- that
- the rule at 10(j) is exclusive, the rule that only the Board may
- seek injunctive relief is unaffected by any preemption doctrine.
- So, for example, there is a *Gould* case, Wisconsin, and
- it actually was a preemption case and it found that 10(j) was so
- 15 exclusive, that it preempted state law that would have allowed
- 16 injunctive relief.
- The Burlington Northern case post-dates Sears, and both
- 18 of the Ninth Circuit cases after that post-date Sears.
- And in particular, the one involving the "This hospital
- is full of rats" banner, there were two claims -- there are
- 21 multiple claims the court considered. It considered one that was
- 22 based on the NLRA, and it said you cannot get injunctive relief
- 23 based on that, full stop. And then it considered a defamation
- claim on the content of the banner, and that's where -- (video
- 25 freeze) -- would apply.

- 1 St. Charles asks you to exercise your equitable powers,
- 2 but the NLRA provides an exclusive standing to the NLRB. And the
- 3 Norris-La Guardia Act makes quite -- (video freeze) -- are not to
- 4 assert broadly-defined equitable powers, they are to look for a
- 5 specific violation of law.
- 6 THE COURT: Let me ask you this: The Ninth Circuit
- 7 says that the NLRA generally prohibits federal courts from
- 8 issuing injunctions in labor disputes. I mean, that suggests
- 9 there are some exceptions. What are those -- what are the
- 10 exceptions in case law?
- MS. HIGHET: Certainly. Of course, the -- under
- 10 (j), the national -- the court may issue injunction
- 13 (indiscernible) the board.
- 14 If there is an independent cause of action under state
- or federal law, then the preemption analysis would apply.
- So, for example, if it was alleged that OFNHP was
- threatening violence, which is not something that has been
- 18 alleged in this case, then the employer could come to court to
- 19 seek enjoining the acts of violence if it could meet the
- 20 requirements of the Norris-La Guardia Act. Trespassing is
- 21 another example at times.
- 22 THE COURT: Okay. All right. Any reply from the
- 23 plaintiff?
- MR. HUTCHESON: I concede this is an unusual situation,
- but we're dealing with unusual times. And we're not asking you

- to decide the underlying merits. We fully expect the Labor Board
- 2 to do that, but they just need a little more time, and we were
- 3 hoping that you would give all the parties a little more time to
- 4 prevent disruption to the continuity of patient care in Bend,
- 5 Oregon.
- THE COURT: All right. And I understand that concern,
- but there's still a question of whether this Court really has
- 8 authority to do that, and I'm finding that I don't.
- 9 I'm going to make the following findings with regard to
- 10 the Court's authority to intervene in this matter. I'm not going
- 11 to issue a written opinion, because I am concerned that if the
- 12 plaintiffs do wish to seek a stay with the Ninth Circuit, that we
- have a decision today. I think both sides need a decision today.
- 14 You have a very quick deadline coming up in terms of the strike
- 15 itself.
- 16 Congress intended that the NLRB have exclusive
- 17 authority over injunction involving labor disputes. This
- authority is granted to the NLRB in 29 U.S.C., section 160 10(j).
- 19 The Supreme Court has held that, in drafting the NLRA, Congress
- 20 granted exclusive authority to the Board to determine what is and
- 21 what is not an unfair labor practice. And here I'm quoting from
- 22 Amalgamated Utility Workers vs. Consolidated Edison Company of
- 23 New York. That's 309 U.S. 261, a 1940 case.
- 24 And the court went on to say in 1953 that the federal
- courts are prohibited from (indiscernible) in labor disputes, and

- 1 that's in Garner vs. Teamsters, Chauffeurs and Helpers Local
- 2 Union. That's 346 U.S. 485, again, a 1953 case.
- The Ninth Circuit has held that, quote, the NLRA
- 4 generally prohibits federal courts from issuing injunctions in
- 5 labor disputes. That's San Antonio Community Hospital vs.
- 6 Southern California District Council of Carpenters, and that's
- 7 found at 125 F.3rd 1230. That's a 1997 decision.
- 8 The only exception that seems to be found in the law is
- 9 the circumstances where the Board itself petitions the court to
- 10 enjoin an act, or in some circumstances where an attorney general
- 11 petitions the court either in a preemption matter or for the
- 12 court to enjoin criminal acts.
- Here, the labor dispute is (indiscernible) complicated,
- and as I will discuss below briefly, the dispute itself, the
- 15 complaint filed by the plaintiff, is unlikely to win on the
- 16 merits.
- The NLRB is perfectly capable if they choose to address
- 18 this alleged dispute or to seek guidance from the court. They
- 19 have not done so. This court has no authority to grant the
- 20 relief requested by the plaintiffs.
- I'm further finding that the plaintiff is unlikely to
- 22 win on the merits of the claim, and here I'll make the following
- 23 factual findings. In September 2019, the NLRB certified
- 24 defendants as the bargaining unit for about 150 technicians and
- 25 therapists working for St. Charles.

- 1 The same month, the defendant filed its form F-7 as a
- 2 section 8(d), (b) notice. This section provides that where the
- 3 bargaining unit is for initial agreement following certification
- 4 or recognition, at least 30 days notice of the existence of the
- 5 dispute shall be given by the labor organization.
- A labor dispute, as both sides know, under the NLRA is
- 7 very broadly defined. It includes any controversy concerning the
- 8 terms, tenure, and conditions of employment.
- 9 So back as early as September 2019, the dispute was
- 10 noticed.
- Now, the purpose of this section is to prevent a new
- 12 bargaining unit from going on strike when intent is a formation.
- 13 It requires a new bargaining unit to identify a labor dispute and
- to give both parties a time period to resolve the dispute at the
- 15 bargaining table.
- So the 30 days is really a -- it puts the onus on the
- union to come to the bargaining table if they're newly formed.
- Here, the plaintiff has been aware of the dispute and
- 19 the nature of this dispute since September 2019. Following the
- 20 filing of the form F-7, the parties negotiated for well over a
- 21 year. The parties last met on December 3rd, 2020.
- 22 On January 20th, 2021, the defendant filed its 8(g)
- 23 notice stating that they would engage in informal picketing on
- January 31st and February 1st.
- 25 On February 2nd, plaintiff stated it would only meet

- with the union through a mediator. The mediator provided several
- 2 dates, and the plaintiffs chose the last offered date of March
- 3 10th.
- 4 Throughout the rather truncated negotiations, the union
- 5 has e-mailed plaintiff on numerous occasions asking for more
- 6 availability, even offering to be available on weekends and
- 7 evenings.
- Plaintiff's position that it was deprived of the
- 9 statutory notice period and an opportunity to work with the union
- 10 to avoid a strike has no merit and it ignores the plain meaning
- of the statute and the intent of Congress.
- In light of the facts, it is incredulous for
- 13 St. Charles to claim surprise at the existence of a dispute that
- it has been negotiating since September of 2019.
- Just a final note. So at the heart of the plaintiff's
- 16 argument -- and I'm not unsympathetic to their position -- is
- that a strike is going to create a huge financial burden on
- 18 St. Charles, but more significant, it is going to have adverse
- 19 consequences to the community that it serves.
- 20 And I know we're in the face of a pandemic, but to some
- 21 degree, the emergency that the plaintiff is describing at this
- 22 point is one of their own making. The pandemic cannot be used as
- 23 an excuse to ignore the very workers who you want serving on your
- 24 front lines during this time. But I do want both sides to
- 25 consider the consequences to the community.

- I know that, you know, both sides disagree on a lot 1 when it comes to bargaining for, you know, wages and appropriate 2 conditions for the union members, but I think the one thing that 3 both sides can agree on is the care and health of the patients 4 that you serve. And I don't think either side -- both sides may 5 be saying you don't care, but both sides do. I know this. You 6 know, I know this from, you know, knowing nurses and doctors and 7 8 I know this from knowing people who work in administration in 9 hospitals. People care about their community. And I'm just imploring you both to talk immediately, to 10 talk today about whether there is any capacity on your own, 11 without court intervention, clearly without the Board's 12 intervention at this stage, to postpone the strike for a short 13 period of time in order to get both of you to the table. 14 I'm not telling -- I can't order you to do it, but I'm 15 asking you to talk today about what can be done immediately, what 16 can you start agreeing on, can you at least go forward on a 17 couple of positions to get close enough to give both sides enough 18 19 comfort that this will be negotiated quickly. So, again, I'm not 20 ordering you to do anything. 21 I'm finding the court does not have authority, it's 22 solely with the NLRB, but I am asking you to -- to in good faith discuss today what can be done. 23 If you can't come to agreement, I get it. There'll 24
- 25 be -- there's a pending strike coming up in a couple days, but

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let's see what can be done. And I anticipate everybody is
 1
     working hard and working fast on this, and working in very
 2
     difficult times and taking that into consideration.
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               So that is my ruling. At this point, the court will be
 4
 5
     in recess. Thank you.
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               MR. HUTCHESON: Thank you, Your Honor.
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               (Proceedings concluded at 9:26 a.m.)
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1	CERTIFICATE			
2				
3	I certify by signing below that the foregoing is a true			
4	and correct transcript of the record, taken by stenographic			
5	means, to the best of my ability, of the			
6	videoconference/telephonic proceedings in the above-entitled			
7	cause.			
8	Due to the video/telephonic connections of parties			
9	appearing via videoconference, speakerphone, or cell phone,			
10	speakers talking over one another, speakers failing to enunciate,			
11	speakers not identifying themselves before they speak, and/or			
12	other technical difficulties that occur during			
13	videoconference/telephonic proceedings, this certification is			
14	limited by the above-mentioned reasons and any technological			
15	difficulties of such proceedings occurring over the video and/or			
16	telephone.			
17	A transcript without an original signature, conformed			
18	signature, or digitally-signed signature is not certified.			
19				
20	DATED this 2nd day of March, 2021.			
21				
22	/s/ Kellie M. Humiston			
23	Kellie M. Humiston, RMR, CRR Official Court Reporter			
24	Certificates Expire: 9/2021			
25				

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